Question from Chairman Lisa Murkowski

<u>Question</u>: Understanding that anticipating projected PILT payments is a difficult task, please provide an estimate of the impact of S. 2108 for payments for the State of Alaska (at the borough and census area level) for FY 2019, had the bill been enacted at the time payments were distributed.

Response: Including the same variables used to calculate 2019 PILT payments and applying the new population values, the overall payment to the State of Alaska would increase by approximately \$571,000. The table below provides estimated adjustments at the local government level.

LOCAL GOVERNMENT	EST. PAYMENT INCREASE
ALEUTIANS EAST BOROUGH	\$7,287
BRISTOL BAY BOROUGH	\$13,098
DENALI BOROUGH	\$74,338
HOONAH-ANGOON CENSUS AREA	\$61,102
LAKE & PENINSULA BOROUGH	\$158,971
MUNICIPALITY-SKAGWAY	\$38,520
PETERSBURG BOROUGH	\$23,878
WRANGELL BOROUGH	\$152,666
YAKUTAT BOROUGH	\$41,012
TOTAL	\$570,872

Note: Due to the variability of program inputs, these estimates are provided for order of magnitude only and do not fully indicate the impact of this legislation on future payments.

Questions from Ranking Member Joe Manchin III

Question 1: As I understand it, S. 2108, *the Small County PILT Parity Act*, would increase the authorization level for the PILT program and modify the formula for distributing PILT payments. If funding for PILT remains flat (in other words if Congress doesn't appropriate additional funding to cover the difference between full funding at the current authorization level and the increased authorization level), how would the payments to West Virginia counties be impacted?

Response: Payments are calculated annually based on statutory formula inputs described in 31 U.S.C. 69. If Congress appropriates a fixed dollar amount for PILT that is less than the sum of total calculated payments under the PILT formula for a given fiscal year, then the amount paid to each municipality is based on a pro rata share of the total appropriated funding for that year (less program administrative expenses). So legislation that would increase the authorized PILT payments for select local governments would result in a corresponding decrease in the available funds to be paid to all other local governments receiving PILT payments that year.

In a "full funding" situation, such as Congress enacted in FY 2019, the Department issues the amount of the full statutory calculation less \$400,000 for administrative costs. In such a scenario, each local government, including West Virginia counties, would receive the full payment with no funding limit (less a proportionate share of administrative expenses).

Question 2: The Administration testified that it does not support S. 1643, the Forest Management for Rural Stability Act, which would set up a new program to pay out Secure Rural Schools payments and Refuge Revenue payments. Would the Administration be supportive of a legislative effort to combine Refuge Revenue payments with PILT payments? Would that lessen the Administrative burden on the agency?

Response: Refuge Revenue payments and PILT payments are managed by two different parts of the Department. The U.S. Fish and Wildlife Service maintains the personnel and systems required to collect data, manage program requirements, and issue Refuge Revenue payments, while Interior's Office of Budget maintains the personnel and systems required to collect data, manage program requirements, and issue PILT Payments. A full analysis of both programs would be required to determine whether combining the two programs would create any efficiencies or reduce Administrative burden.

Question 3: S. 2108, *the Small County PILT Parity Act*, would modify the PILT formula and change the amount of funding distributed under the program for certain counties. The counties that would be

impacted are counties with populations of less than 5,000 individuals and whose payments are subject to the population cap, under the PILT formula.

a. How many counties have a population under 5,000 and are subject to the population cap (and would have their funding changed should S. 2108 be enacted)?

Response: The table below reflects estimates based on FY 2019 program data inputs. Due to the variability of program inputs from year to year, the actual number of affected counties may differ from these figures and may change over time.

DESCRIPTION	# of COUNTIES
Counties with <5,000 population	302
Counties with <5,000 population with payments changes under S. 2108	46
Counties with <5,000 population subject to population cap with payments changes under S. 2108	43

b. Please provide us a table listing the counties whose payments would be impacted; the amount of PILT funding each impacted county actually received in 2017, 2018, and 2019; and the recalculated amount of PILT funding each impacted county would have received in 2017, 2018, and 2019 if S. 2108 was previously enacted?

Response: Attachment A displays the information requested for each PILT payment year. Please note the following:

1) The FY 2017 PILT program was subject to fixed appropriations of \$465 million, so the estimated increases associated with S .2108 would cause a corresponding decrease (\sim 0.5%) in available funds to be paid to other local governments receiving PILT payments in that year. The offsetting reductions are not reflected in this table.

2) FY 2018 PILT estimates reflect the lack of authorization of the Secure Rural Schools program and are generally higher than FY 2017 and FY 2019.

The population dollar values used in producing these estimates were deflated from the 2019 values reflected in S. 2108 based on the actual Consumer Price Index (CPI) in use for the PILT program in that year (2.25% for FY 2019, 1.84% for FY 2018). The dollar values used in the computations are shown in the table below for reference:

POPULATION	FY 2017	FY 2018	FY 2019
1,000	\$ 244.31	\$ 248.80	\$ 254.40
2,000	\$ 221.51	\$ 225.58	\$ 230.66
3,000	\$ 203.59	\$ 207.33	\$ 212.00
4,000	\$ 190.56	\$ 194.06	\$ 198.43
5,000	\$ 179.15	\$ 182.45	\$ 186.56

Note: Due to the variability of program inputs, program impact estimates provide order of magnitude only and may not fully indicate the impact of this legislation on future payments.

c. Of the impacted counties listed above, which counties would receive less funding if S. 2108 was enacted, even if Congress appropriated funding at the new increased authorization level?

Response: Based on FY 2019 payment information, the Department estimates enactment of S. 2108 would cause a decreased PILT payment for the counties listed below:

STATE	LOCAL GOVERNMENT	2017	2018	2019
AK	HAINES BOROUGH		-\$4,232	
ID	ONEIDA COUNTY	-\$7,830	-\$16,128	-\$32,156
NM	HILDAGO COUNTY	-\$33,256	-\$8,654	-\$9,414
NM	CATRON COUNTY	-\$11,139		
NV	MINERAL COUNTY		-\$35,455	
UT	PIUTE COUNTY		-\$18,659	-\$10,507

Under the current PILT statute, payments for counties with populations below 5,000 are calculated using the actual population times the population dollar value for 5,000. So, for example, in 2019 Oneida County has a population of 4,427 and the 5,000 population dollar value is \$186.56, making their population cap amount \$825,901.12.

S. 2108 requires all counties be rounded to the nearest population segment and then calculate the dollar value. In the case of Oneida County in 2019, for example, their population (4,427) rounds down to 4,000 before being multiplied by the higher population dollar value of \$198.43. Under S. 2108, their population cap is \$793,720.00, which lowers their PILT payment.

d. If S. 2108 was enacted, how much would you predict it would increase the PILT program's authorization level for FY 20?

Response: The FY 2020 calculation is not yet available. The PILT calculation is driven by four key variables: 1) prior year payments; 2) inflation; 3) acreage; and 4) population. Updates to each of these

variables are required to be collected on an annual basis. The Department is currently initiating the FY 2020 program and anticipates having calculations available in time to issue payments before July 1st.

Based on FY 2019 payment information, the Department estimates enactment of S. 2108 would have increased the total authorized level for 2019 PILT payments by approximately \$2.0 million.

Question 4: During the hearing, a couple of my colleagues asked about the impact that the expiration of Secure Rural Schools program would have on counties' PILT payments. How would counties' payments change if Secure Rural Schools was not authorized and if Congress appropriated the same level of funding for PILT for FY 20 and FY 21 as it did for FY 19? Would urban counties receive higher payments and rural counties receive lower payments under this scenario because of the difference between appropriated funding and the increased authorization level?

Response: The expiration of Secure Rural Schools (SRS) in FY 2018 does not impact the FY 2020 PILT payment, because the final authorized payment for SRS was made in FY 2019. Payments made under SRS in one year (e.g. 2019) are deductible under the PILT program the following year (e.g. 2020).

If SRS payments are not made in FY 2020, the Department would expect the overall PILT payment calculation for FY 2021 to increase. PILT variables change the statutory calculation annually, but for reference, the full statutory calculation increased by 18.7% between FY 2017 (which included deductions for SRS payments) and FY 2018 (which did not).

In FY 2019, Congress provided full funding for the PILT program. In a full funding scenario, the Department would issue the full statutory calculation less the \$400,000 retained by the Department for the program's administrative expenses. If Congress provided full funding in FY 2020 and FY 2021, the Department would pay out the full statutory calculation less administrative expenses. The full statutory calculation would be increased by approximately \$2 million with passage of S. 2108. The full statutory calculation in FY 2021 would also be expected to increase if SRS payments were not issued during FY 2020. In this full funding scenario, regardless of the level of the statutory calculation, each local government receives the full payment (less a proportionate share of administrative expenses), regardless of their status as "urban" or "rural."

Questions from Senator Steve Daines

Questions: Due to the complexity of the PILT formula and the fluctuations in prior year payments, assessing the positive impact on small counties that my bipartisan Small County PILT Parity Act will have can be difficult. Because the Department has the most up-to-date information, would you provide the committee and myself with the following information for counties with populations less than 5,000:

a. Projected FY19 payments had S. 2108 been enacted before payments were dispersed.

Response: The table below reflects estimates based on FY 2019 program data inputs.

DESCRIPTION	# of COUNTIES
Counties with <5,000 population	302
Counties with <5,000 population with payments changes under S. 2108	46

The table in Attachment B shows the estimated impact of S. 2108 for the 46 counties with populations of less than 5,000 and anticipated payment changes.

b. Projected FY20 payments if Secure Rural Schools is not reauthorized, assuming enactment of S. 2108 (to the maximum extent practicable).

Response: The FY 2020 calculation is not yet available. The PILT calculation is driven by four key variables: 1) prior year payments; 2) inflation; 3) acreage; and 4) population. Updates to each of these variables are required to be collected on an annual basis. If SRS payments are not made in FY 2020, the Department would expect the overall PILT payment calculation for FY 2021 to increase. For reference, the full statutory calculation increased by 18.7% between FY 2017 (which included deductions for SRS payments) and FY 2018 (which did not).

The expiration of SRS in FY 2018 does not impact the FY 2020 PILT payment, because the final authorized payment for SRS was made in FY 2019. Payments made under SRS in one year (e.g. 2019) are deductible under the PILT program the following year (e.g. 2020).

c. Projected FY20 payments if Secure Rural Schools is reauthorized, assuming enactment of S. 2108 (to the maximum extent practicable).

Response: The FY 2020 calculation is not yet available. The PILT calculation is driven by four key variables: 1) prior year payments; 2) inflation; 3) acreage; and 4) population. Updates to each of these variables are required to be collected on an annual basis. PILT program growth is not standardized from one year to the next because these variables adjust independently. The Department estimates the passage of S. 2108 would increase the statutory calculation by \$2 million over and above the normal program growth factors.

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48 VERMONT MOUNT TABOR TOWN \$ 45,731 \$ 62,078 \$ 16,347								
	48	VERMONT TOTAL		<u>\$</u>	45,/31 12,577,472		<u> </u>	

Estimated 2018 Impacts of S.2108

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	<u>г</u>				2018 PAYMENT			
	STATE	COUNTY	201	2018 ACTUAL PILT		JLATED USING		DELTA
	STATE	COUNTY		PAYMENT				DELIA
			\$	100 565		POP VALUES		20.840
	ALASKA	YAKUTAT BOROUGH BRISTOL BAY BOROUGH	\$	109,565	\$	149,414	<u> </u>	39,849
<u> </u>	ALASKA		\$	163,710	\$	170,934	<u> </u>	7,224
	ALASKA	MUNICIPALITY-SKAGWAY	\$ \$	195,873	\$ \$	246,131		50,258
	ALASKA	LAKE & PENINSULA BOROUGH	\$	284,761	\$	450,816	\$	166,055
	ALASKA	DENALI BOROUGH	\$	356,043	\$	450,810	\$	94,767
	ALASKA	HOONAH-ANGOON CENSUS AREA	\$	378,829	\$ \$	450,807		71,978
		WRANGELL BOROUGH	\$	439,538		450,803		11,265
	ALASKA	HAINES BOROUGH		426,976	\$	422,744		(4,232)
	ALASKA	PETERSBURG BOROUGH	\$	574,079	\$ \$	621,501		47,422
	ALASKA		\$ \$	600,878	\$	621,499		20,621
		SIERRA COUNTY	\$	435,825	\$	520,075		84,250
	COLORADO			118,057	\$ \$	164,071		46,014
	COLORADO		\$ \$	133,447	\$	181,981	_	48,534
	COLORADO		\$	143,758	\$	196,004	\$ \$	52,246
	IDAHO		\$	156,782	\$	213,803		57,021
	IDAHO			168,434	\$	210,328		41,894
	IDAHO	BUTTE COUNTY	\$	450,209		615,775	\$	165,566
_	IDAHO		\$	701,284	\$	765,923	\$	64,639
	IDAHO		\$	746,722	\$	775,627	\$	28,905
	IDAHO		\$	780,516	\$	764,388	\$	(16,128)
	MONTANA		\$	89,148	\$	121,569		32,421
	MONTANA		\$	163,075	\$	171,060		7,985
	MONTANA		\$	219,314	\$	225,441	\$	6,127
	MONTANA	GARFIELD COUNTY	\$	238,819	\$	248,603		9,784
	MONTANA		\$	302,169	\$	443,064	\$	140,895
	MONTANA	MEAGHER COUNTY	\$	306,475	\$	424,215	\$	117,740
	MONTANA	JUDITH BASIN COUNTY	\$	342,173	\$	439,311		97,138
	MONTANA		\$	567,035	\$	574,528		7,493
_	MONTANA	SWEET GRASS COUNTY	\$	635,827	\$	750,969		115,142
	MONTANA		\$	639,380	\$	661,538	\$	22,158
	MONTANA		\$	721,846	\$	734,706	\$	12,860
	NEBRASKA		\$	130,532	\$	178,005	\$	47,473
-	NEBRASKA	SIOUX COUNTY	\$	226,423	\$	238,324	\$	11,901
	NEVADA	ESMERALDA COUNTY	\$	144,021	\$	196,400	\$	52,379
	NEVADA		\$	349,478		450,809		101,331
	NEVADA		\$	781,024	\$	745,569	\$	(35,455)
		HARTS LOCATION TOWN	\$	7,474	\$	10,193	\$	2,719
	NEW HAMPSHIRE		\$	15,679	\$	21,381	\$	5,702
	NEW HAMPSHIRE	****	\$	44,664	\$		\$	16,245
			\$	62,530	\$ \$	78,280	\$ \$	15,750
	NEW MEXICO		\$	116,768		160,859	· ·	44,091
	NEW MEXICO		\$	639,528	\$	775,636		136,108
	NEW MEXICO		\$	739,903	\$	731,249		(8,654)
_	OREGON		\$	213,405	\$	216,990		3,585
	SOUTH DAKOTA		\$ \$	230,065	\$ \$	245,683	_	15,618
			\$	73,652	\$	<u>100,437</u> 241,775		26,785 48,982
_			\$	<u>192,793</u> 267,261	\$	241,773		(18,659)
		PIUTE COUNTY RICH COUNTY	\$	422,767	\$	450,805		28,038
			\$	492,589	\$	613,577		120,988
		WAYNE COUNTY SEARSBURG TOWN	\$	<u>492,389</u> 19,507	\$	20,870		1,363
-	VERMONT	STRATTON TOWN	\$	37,555	\$	48,750		1,305
		MOUNT TABOR TOWN	\$	46,853	\$	63,893	-	17,040
53	VERMONT		\$	16,845,018	\$	19,137,434		2,292,416
	TOTAL		13	10,043,018	-	13,137,434	4	,232,910

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Estimated 2019 Impacts of S.2108

	STATE	COUNTY	20:	19 ACTUAL PILT PAYMENT	CAL	019 PAYMENT CULATED USING		DELTA
				112 702		T POP VALUES	-	41.012
	ALASKA	YAKUTAT BOROUGH	\$	112,783	\$ \$	153,795	_	41,012
	ALASKA	BRISTOL BAY BOROUGH	\$	161,625	\$ \$	174,723		13,098
	ALASKA	MUNICIPALITY-SKAGWAY	\$	197,075	\$ \$	235,595		38,520
	ALASKA	LAKE & PENINSULA BOROUGH	\$ \$	301,997 386,630	\$ \$	460,968 460,968	_	158,971 74,338
		DENALI BOROUGH HOONAH-ANGOON CENSUS AREA	\$	399,866	\$	460,968		61,102
		WRANGELL BOROUGH	\$	469,960	\$	622,626	-	152,666
	ALASKA		\$	611,637	\$	635,515		23,878
	ALASKA	PETERSBURG BOROUGH	\$	628,228	\$	635,515		7,287
	ALASKA	ALEUTIANS EAST BOROUGH	\$		\$	297,286		
				220,838	\$ \$			76,448
	COLORADO	SAN JUAN COUNTY	\$	92,679	\$ \$	141,148	_	48,469
	COLORADO	MINERAL COUNTY	\$	142,796	> \$	194,721	_	51,925
	COLORADO	HINSDALE COUNTY	\$	148,116	\$ \$	201,940		53,824
	IDAHO		\$	162,743	\$ \$	221,922	_	59,179
	IDAHO	BUTTE COUNTY	\$	348,666	\$ \$	474,829 359,836		126,163
		ADAMS COUNTY	\$	339,795	\$ \$			20,041
	IDAHO		\$	777,735	> \$	793,115	_	15,380
	IDAHO		\$	753,803	\$ \$	721,647	_	(32,156)
	MONTANA		\$	97,497	> \$	130,566	_	33,069
	MONTANA	PRAIRIE COUNTY	\$	167,372	> \$	175,354		7,982
	MONTANA		\$	227,802	\$ \$	231,379	-	3,577
	MONTANA	GARFIELD COUNTY	\$	241,038	> \$	254,206 454,999		13,168
	MONTANA	MCCONE COUNTY	\$ \$	314,296	\$ \$		_	140,703
	MONTANA	MEAGHER COUNTY		189,886	\$ \$	233,877		43,991
	MONTANA	JUDITH BASIN COUNTY	\$	272,173	\$	367,577	_	95,404
	MONTANA	SWEET GRASS COUNTY	\$	584,107		689,153		105,046
	NEBRASKA	THOMAS COUNTY	\$	108,539	\$ \$	157,686 242,962		49,147
	NEBRASKA		\$	223,615	\$ \$			19,347
	NEVADA	ESMERALDA COUNTY	\$ \$	158,455	\$ \$	216,075 460,968		<u> </u>
	NEVADA		-	365,565				· ·
	NEW HAMPSHIRE	HARTS LOCATION TOWN	\$	7,643	\$ \$	10,422 21,861		2,779
	NEW HAMPSHIRE	ELLSWORTH TOWN	\$	16,032	\$ \$	and a second		5,829
	NEW HAMPSHIRE		\$	45,299		61,772		16,473
		CHATHAM TOWN	\$	65,806	\$ \$	80,014		14,208
		HARDING COUNTY	\$	124,430	\$ \$	171,339		46,909
			\$	668,681	> \$	793,115		124,434
			\$	726,661	> \$	717,247	_	(9,414)
	OREGON	WHEELER COUNTY	\$	215,244	\$ \$	216,481	_	1,237
	SOUTH DAKOTA		\$	209,647	\$ \$	232,322	_	22,675
	TEXAS		\$	77,737	\$ \$	106,004 232,110	-	28,267
	UTAH	PIUTE COUNTY	\$	242,617	\$ \$	460,968		(10,507)
	UTAH	RICH COUNTY	\$	445,725	> \$		_	15,243
		WAYNE COUNTY	\$	506,870	\$ \$	529,394 21,332	_	22,524
	VERMONT	SEARSBURG TOWN	\$	20,133	\$ \$			1,199 12,174
	VERMONT	STRATTON TOWN	\$	37,656	\$ \$	49,830 65,840	_	
46	VERMONT	MOUNT TABOR TOWN	\$ \$	48,282 12,665,780	\$ \$	14,631,970		17,558

Estimated 2019 Impacts of S.2108

	STATE	COUNTY	9 ACTUAL PILT PAYMENT	CALO	19 PAYMENT CULATED USING T POP VALUES		DELTA
1	ALASKA	YAKUTAT BOROUGH	\$ 112,783	\$	153,795	\$	41,012
	ALASKA	BRISTOL BAY BOROUGH	\$ 161,625	\$	174,723		13,098
	ALASKA	MUNICIPALITY-SKAGWAY	\$ 197,075	\$	235,595		38,520
	ALASKA	LAKE & PENINSULA BOROUGH	\$ 301,997	\$	460,968		158,971
	ALASKA	DENALI BOROUGH	\$ 386,630	\$	460,968	\$	74,338
	ALASKA	HOONAH-ANGOON CENSUS AREA	\$ 399,866	\$	460,968	\$	61,102
7	ALASKA	WRANGELL BOROUGH	\$ 469,960	\$	622,626	\$	152,666
8	ALASKA	PETERSBURG BOROUGH	\$ 611,637	\$	635,515	\$	23,878
9	ALASKA	ALEUTIANS EAST BOROUGH	\$ 628,228	\$	635,515		7,287
10	CALIFORNIA	SIERRA COUNTY	\$ 220,838	\$	297,286		76,448
	COLORADO	SAN JUAN COUNTY	\$ 92,679	\$	141,148		48,469
	COLORADO	MINERAL COUNTY	\$ 142,796	\$	194,721		51,925
	COLORADO	HINSDALE COUNTY	\$ 148,116	\$	201,940		53,824
	IDAHO	CLARK COUNTY	\$ 162,743	\$	221,922		59,179
	IDAHO	BUTTE COUNTY	\$ 348,666	\$	474,829	_	126,163
	IDAHO	ADAMS COUNTY	\$ 339,795	\$	359,836		20,041
	IDAHO	CUSTER COUNTY	\$ 777,735	\$	793,115		15,380
18	IDAHO	ONEIDA COUNTY	\$ 753,803	\$	721,647		(32,156)
	MONTANA	PETROLEUM COUNTY	\$ 97,497	\$	130,566		33,069
h	MONTANA	PRAIRIE COUNTY	\$ 167,372	\$	175,354		7,982
	MONTANA	CARTER COUNTY	\$ 227,802	\$	231,379		3,577
	MONTANA	GARFIELD COUNTY	\$ 241,038	\$	254,206		13,168
	MONTANA	MCCONE COUNTY	\$ 314,296	\$	454,999		140,703
	MONTANA	MEAGHER COUNTY	\$ 189,886	\$	233,877		43,991
25	MONTANA	JUDITH BASIN COUNTY	\$ 272,173	\$	367,577	-	95,404
26	MONTANA	SWEET GRASS COUNTY	\$ 584,107	\$	689,153	÷	105,046
	NEBRASKA	THOMAS COUNTY	\$ 108,539	\$	157,686		49,147
	NEBRASKA	SIOUX COUNTY	\$ 223,615	\$	242,962	_	19,347
29	NEVADA	ESMERALDA COUNTY	\$ 158,455	\$	216,075		57,620
	NEVADA	EUREKA COUNTY	\$ 365,565	\$	460,968		95,403
	NEW HAMPSHIRE	HARTS LOCATION TOWN	\$ 7,643	\$	10,422		2,779
	NEW HAMPSHIRE	ELLSWORTH TOWN	\$ 16,032	\$	21,861		5,829
33	NEW HAMPSHIRE	WATERVILLE VALLEY	\$ 45,299	\$	61,772	_	16,473
<u> </u>	NEW HAMPSHIRE	CHATHAM TOWN	\$ 65,806	\$	80,014		14,208
	NEW MEXICO	HARDING COUNTY	\$ 124,430	\$	171,339	· ·	46,909
	NEW MEXICO	CATRON COUNTY	\$ 668,681	\$	793,115		124,434
	NEW MEXICO	HIDALGO COUNTY	\$ 726,661	\$	717,247		(9,414)
	OREGON	WHEELER COUNTY	\$ 215,244	\$	216,481	_	1,237
	SOUTH DAKOTA	HARDING COUNTY	\$ 209,647	\$	232,322	_	22,675
40	TEXAS	KENEDY COUNTY	\$ 77,737	\$	106,004	_	28,267
41	UTAH	PIUTE COUNTY	\$ 242,617	\$	232,110	\$	(10,507)
42	UTAH	RICH COUNTY	\$ 445,725	\$	460,968	\$	15,243
43	UTAH	WAYNE COUNTY	\$ 506,870	\$	529,394	\$	22,524
44	VERMONT	SEARSBURG TOWN	\$ 20,133	\$	21,332	\$	1,199
_45	VERMONT	STRATTON TOWN	\$ 37,656	\$	49,830	\$	12,174
46	VERMONT	MOUNT TABOR TOWN	\$ 48,282	\$	65,840	\$	17,558
	TOTAL		\$ 12,665,780	\$	14,631,970	\$1	1,966,190